Gender-Based Violence Community Priority Bills



HB 1404 HA1- Illinois Domestic Violence Act (IDVA) Firearm Remedy Clean Up

HB1404 HA1 is a technical cleanup bill that clarifies the process and timeframe in which firearm remedies may be granted in existing law under the IDVA in cases of orders of protection (OPs). This will further ensure firearm remedies in OPs are accessible and enforceable across the state to safeguard survivors.

Sponsors: Representative Hirschauer, Senator Pacione-Zayas

SB 2403 - Transportation for Survivors

SB2403 would create a universal mass transit card for survivors of domestic violence, sexual violence, and human trafficking. The bill would also allow for funding to service providers to be used for ride share programs and travel reimbursements.

Sponsor: Senator Villivalam

SB 2260 - Gender-Based Violence Resentencing Act Clean Up

SB2260 amends the Gender-Based Violence Resentencing Act removes ambiguity in timing of when petitions for resentencing can be filed, clarifies the amount of evidence presented at the original hearing to establish survivorship, and ensures survivors of gender-based violence are also included as eligible petitioners. Under current law, only 4 survivors have been able to access this groundbreaking relief.

Sponsors: Representative Cassidy, Senator Peters

HB 3414 - Prevent Unfair Sentencing of Youth

HB3414 reforms the criminal legal system to see youth as victims of gender-based violence by creating judicial flexibility to transfer minors back to juvenile court and reconsider mandatory sentencing. It also encourages a trauma-informed judicial response to children surviving sexual abuse.

Sponsors: Representative Cassidy

HB 3973 - Juvenile Court Act Amendment

HB3973 amends the Juvenile Court Act to improve response to families experiencing domestic violence. Some changes include prioritizing placement of children with the adult survivor and importing an existing "Environment Injurious" definition to clarify its meaning.

Sponsors: Representative Collins, Senator Johnson

HB 3596 - Crime Victim's Compensation Accessibility

This bill expands access to the Crime Victims Compensation system by removing time consuming proof requirements of survivorship which, in some cases, extend beyond the survivors civil or criminal cases. Between 2020-2022 only 8% of applicants awarded compensation were related to gender-based violence.

Sponsors: Representative West, Senator Fine

HB 1569/SB 242 - Expansion of Eviction Sealing Opportunities Bill

This bill ensures individuals and families have equitable access to housing by expanding eligibility for eviction records sealing and prohibits the dissemination of information about a sealed court file by consumer reporting agencies, including tenant screening companies.

Sponsors: Representative Ford, Senator Villa

HB 2755 Organized Retail Theft Act Parity for Survivors Bill

This bill is a trailer to HB4275 passed in the 101st General Assembly and seeks to creates parity between victims of abuse and retailers, by stating that police cannot discourage reports related to domestic battery and aligns notice requirements.

Sponsors: Representative Cassidy

Illinois Domestic Violence Act (IDVA) Firearm Remedy Clean Up HB 1404 HA1



What is HB 1404 HA1?

HB1404 HA1 is a technical cleanup bill which makes the following changes to the Illinois Domestic Violence Act:

- Clarifies existing judicial authority to issue the firearm remedy in an ex parte emergency order of protection hearing
- Streamlines the process for judges and law enforcement to issue and enforce orders to remove firearms from respondents to orders of protection
- Allows all survivors of abuse, as defined in the IDVA, to have the option to request the firearm remedy at the time of petition

This bill also:

 Adds dating partners to the list of petitioners eligible to file for a Firearm Restraining Order

Why Do These Changes Matter?

Two Orders, No Solutions

A Bureau County Survivor's Story

Last year, a survivor of domestic violence residing in Bureau County separated from a boyfriend who was abusive. The boyfriend possessed a firearm legally, which enhanced the threat of harm. The police were contacted when the perpetrator of the abuse threatened suicide with a firearm. Law enforcement advised that the survivor file an emergency order of protection (EOP) in response to the perpetrator's behavior. However, due to conflicting language in the Illinois Domestic Violence Act, the judge failed to grant an order of protection disarming the abusive partner during the critical emergency period. The survivor was not able to file for a firearm restraining order (FRO) because they had been a dating partner who did not qualify to petition under the current statute. The legislative revisions in HB1404 HA1 would protect future survivors from the administrative hurdles faced by this survivor- and reduce the lethality of domestic violence.

House Sponsor: Representative Hirschauer

Risk of intimate-partner homicide (IPH) increases **500%** when abusers have access to a gun.¹

States that allow firearm relief at ex parte hearings have seen a **16% reduction** in IPH by firearm.⁴ **Leaving** a domestic violence relationship is a period of **high lethality risk**,² including when filing for an OP.³

14 other states already authorize or require firearm relief at ex parte hearings. We must clarify this power in IL.⁵

Contact Maralea Negron, Director of Policy, Advocacy, and Research for more information. mnegron@the-network.org, Cell: 312-857-4156

























- 1. Campbell, J. C., Webster, D., Koziol-Mclain, J., Block, C., Campbell, D., Curry, M. A., Gary, F., Glass, N., Mcfarlane, J., Sachs, C., Sharps, P., Ulrich, Y., Wilt, S. A., Manganello, J., Xu, X., Schollenberger, J., Frye, V., & Laughon, K. (2003). Risk Factors for Femicide in Abusive Relationships: Results From a Multisite Case Control Study Femicide Cases. American Journal of Public Health Public Health, 93(7), 1089–1097. https://www.ncbi.nlm.nih.gov/pmc/articles/PMC1447915/pdf/0931089.pdf
- 3. Vittes, K., Sorenson, S., (2008) Restraining orders among victims of intimate partner homicide. Injury Prevention. Jun;14(3):191-5. DOI: 10.1136/ip.2007.017947
- 4. Zeoli, A. M., McCourt, A., Buggs, S., Frattaroli, S., Lilley, D., & Webster, D. W. (2018). Analysis of the Strength of Legal Firearms Restrictions for Perpetrators of Domestic Violence and Their Associations with Intimate Partner Homicide. American Journal of Epidemiology, 187(11), 2365–2371. https://doi.org/10.1093/aje/kwy174
- 5. Prosecutors Against Gun Violence, & Consortium for Risk-Based Firearm Policy. (2016). Firearm Removal/Retrieval in Cases of Domestic Violence. 1–154. http://efsgv.org/wp-content/uploads/2016/02/Removal-Report-Updated-2-11-16.pdf



Support SB 2260

Chief Sponsor: Sen. Robert Peters

Survivors of sexual assault, sex trafficking and domestic abuse are literally in a fight for their lives <u>every</u> <u>day</u>. Instead of safety and support, many have gotten prison - even for crimes of their abusers.

1

PROVIDES CLARITY & CONSISTENCY IN THE GENDER-BASED VIOLENCE RESENTENCING LAW

While the State of Illinois created a path to request resentencing for incarcerated survivors of gender-based violence in 2015, technical ambiguities have prevented most from accessing the justice they deserve. In fact, only 4 known survivors have been able to gain relief from the law as currently written. This bill represents a "fix" to align the law to the original legislative intent.



Removes ambiguity in timing of when petitions can be filed.

Courts have interpreted the law to require filing within two years of conviction. However, the intent was to allow survivors - many who were convicted decades prior - to request review of the sentence when gender-based violence was not considered when charged or sentenced. This is aligned with the post-partum resentencing provisions in the same Act.



Clarifies amount of evidence presented at original sentencing

The law currently states that a survivor is only eligible if NO evidence of domestic violence was presented. This bill changes it to no substantial evidence or incomplete evidence of gender-based violence was presented in the original sentencing.



Ensures survivors of gender-based violence are eligible

Survivors of "gender-based violence" will also now be eligible to petition the court. GBV is more inclusive of the different forms of harm committed that can include sexual violence and trafficking and the definition comes from the Criminal Code of 2012.

2

PROVIDES A DEFENSE TO ACCOUNTABILITY FOR SURVIVORS CHARGED WITH CRIMES OF OTHERS

This bill adds a defense to accountability when the participation in the offense was a result of specific coercion, compulsion, or duress including when related to domestic violence which can involve threats to a victim's life, that of their children, or their safety.







Prevent Unfair Sentencing of Youth Act Supporting Recovery for Youth Trafficking Survivors





Legislative Sponsors: Rep. Cassidy (Chief Sponsor), Rep. Ford, Rep. Jiménez, Rep. Olickal, and Rep. Stava-Murray

HB 3414 reforms the criminal legal system to see youth as victims of gender-based violence.

- Judges will have more discretion to consider the impact of sexual harm during sentencing.
- Youth can be identified as child victims protecting themselves from an abuser instead of being criminalized in adult court.
- A youth's case can be examined in an age-appropriate and trauma-informed system with opportunities for the youth to heal and grow.
- HB 3414 promotes system equity for youth survivors of sex trafficking children who are
 disproportionately at the intersection of marginalization and vulnerability: girls (mostly of
 color), LGBTQ youth, foster youth, youth who have experienced abuse and/or economic and
 housing insecurity, and disabled youth.
- The criminalization of sex trafficking survivors particularly harms Black youth.
 - O Black girls and transgender children are less likely to be seen as child victims of gender-based violence, more likely to be hypersexualized and viewed as adults, and are often criminalized instead of offered support services.³
 - Sex trafficking contributes to the sexual abuse to prison pipeline for girls of color.⁴
- By amending the sentencing practices concerning child victims of sexual harm, Illinois will enact necessary reform for youth survivors from marginalized communities.

HB 3414 encourages a trauma-informed judicial response to children surviving sexual abuse.

- Trafficking survivors frequently experience trauma that results in PTSD and dissociation.
- HB 3414 helps Illinois align with the human rights principles to foster the physical, psychological, and social recovery of child survivors of abuse and exploitation.⁶
- By limiting sentencing terms and keeping trafficking-related cases in juvenile court, youth will
 be afforded a reduced sentence and a better opportunity to make a life for themselves after the
 trauma of sexual abuse.⁷



Supporting Organizations:



ACLU of Illinois

Ascend Justice

Cook County Justice Advisory Council

Family Rescue

Illinois Coalition Against Domestic Violence

Juvenile Justice Initiative

Law Office of the Cook County Public

Defender

Life Span

The Network: Advocating Against Domestic

Violence

Restore Justice

Rights4Girls

The Voices and Faces Project

Women's Justice Institute (WJI)

World Without Exploitation

References

- 1. Rights 4 Girls. 2021. "Racial and Gender Disparities in The Sex Trade." https://rights4girls.org/wp-content/uploads/2019/05/Racial-Disparties-FactSheet- Jan-2021.pdf.
- Polaris. 2019. "Sex Trafficking and LGBT Youth." https://polarisproject.org/wp-content/uploads/2019/09/LGBTO-Sex-Trafficking.pdf.
- 3. National Black Women's Justice Institute. 2022. "Sex Trafficking of Black Women and Girls." https://www.nbwji.org/files/ugd/0c71ee_cd4d16e2b9ce4568be165c09a6badf53.pdf.
- 4. Saar, Epstein, Rosenthal, and Vafa. 2019. "The Sexual Abuse to Prison Pipeline: The Girls' Story." https://www.law.georgetown.edu/poverty-inequality-center/wp-content/uploads/sites/14/2019/02/The-Sexual-Abuse-To-Prison-Pipeline-The-Girls%E2%80%99-Story.pdf
- 5. Chicago Alliance Against Sexual Exploitation. "Decriminalize Selling Sex." https://www.caase.org/issue-decriminalize-selling-sex/.
- 6. Human Rights for Kids. "Sara's Law to Protect Child Sex Crime Victims Prosecuted in Adult Court." https://humanrightsforkids.org/child-justice-reform/protecting-child-sex-crime-victims-prosecuted-in-adult-court-saras-law/.
- Shared Hope International. 2022. "Fact Sheet: Sara's Law and the Preventing Unfair Sentencing Act." https://sharedhope.org/2022/06/14/fact-sheet-saras-law-and-the-preventing-unfair-sentencing-act/.

Reducing Trauma

HB 3973

Amending the Juvenile Court Act to Effectively Respond to Families Experiencing Domestic Violence Increasing Healing

Collins

"I was removed from my mom, who was a victim of domestic violence. I believe that the juvenile court system needs to change. The system could have helped us together but instead it caused me additional trauma. I struggled when I was in foster care. Now it is so hard for me to trust that anyone will ever really help my family."

-K.S., age 16, spent 16 months in foster care away from his mother, M.S.

DeKalb County, 2019-2020

The Need <

- 30-60% of child welfare cases involve circumstances of domestic violence, and black families, families living in poverty and mothers are disproportionately impacted and harmed.
- Child welfare cases involving domestic violence are complicated, yet the Illinois Juvenile Court Act lacks sufficient statutory guidance to effectively responding to families experiencing domestic violence.
- As a result, juvenile courts inconsistently respond to circumstances of domestic violence, children are unnecessarily
 removed from the parent who experienced domestic violence, and families do not receive the support they need to live
 together in enhanced safety, stability, wellbeing, and healing.

Children are being separated from parents who are victims of domestic violence because of that domestic violence – causing trauma to the children and re-victimizing the victim.

HB 3973 provides courts clarity to prevent this from happening while keeping children safe.

The Solution

HB 3973 reduces trauma and increases healing for children and families by:

- Creating a rebuttable presumption that supports keeping children with the parent who experienced domestic violence absent other parental acts or omissions;
- Making clear that the court can assign responsibility to the domestic violence perpetrator, not the domestic violence victim;
- Adding a definition of "environment injurious" that aligns with the Illinois Abused and Neglected Child Reporting Act;
 and
- Preserving privilege for domestic violence service provides so that families can fully engage in services.

"My three children (ages 6, 10, and 13) were adjudicated neglected in juvenile court based upon their father's domestic violence against me. Despite everything I did to try to keep my children safe and meet their needs, they were removed from me and placed in foster care. There were finally returned to me 487 days later."

M.S., Former DCFS Ward from age 4 until aging out, Mother, and Survivor of Domestic Violence
 DeKalb County 2019-2020

Supporters

ACLU-Illinois
Arab American Family Services
Ascend Justice
Chicago Coalition for the Homeless

Illinois Coalition Against Domestic Violence Illinois Collaboration on Youth Law Office of Cook County Public Defender Legal Action Chicago Life Span
Metropolitan Family Services
Resilience
The Network: Advocating Against
Domestic Violence

Contact: Sam Tuttle, 773-480-3711, sam@danucenter.com; Dave Lowitzki, 312-296-5802, dave@lowitzkiconsulting.com

HB 3596

Making the Crime Victim Compensation Act More Accessible, Impactful, Equitable, and Just for Victims of Violent Crimes

West

The Need

- Many victims of violent crime are unable to receiving Crime Victim Compensation (CVC) under the current statute due to eligibility and procedural requirements that are unnecessary to determining whether they experienced a violent crime and incurred financial expenses warranting compensation. (See "Experiences of Victims of Crime.")
- >> The requirements for reimbursable compensation impose higher proof obligations on victims of crime than civil cases or criminal prosecutions require.
- >> Many victims of crimes who apply for CVC experience long processing delays (in some cases up to 2 years), accessibility barriers, lack of coverage for commonly incurred expenses, and lack information throughout the application process.
 - The current CVC Act is not a viable resource for victims of violent crimes related to gender-based violence and exclude many victims of community violence. (See "CVC Data Findings.")
 - From July 2020 to July 2022, CVC applications related to GBV represent only 8.35% (218 / 2,612).
 - Applications related to gender-based violence crimes do not result in compensation in 75-100% of applications.
 - The eligibility requirements are inconsistent with the behaviors, responses, and needs of the majority of victims of violent crimes, especially those who experience crimes related to domestic violence and sexual assault.
 - o The majority of victims of domestic violence and sexual assault do not:
 - Report to law enforcement at all, let alone within 3 or 7 days of the violent crime, and reports to law enforcement are decreasing;
 - Obtain a Plenary Order of Protection, Civil No Contact Order, or Stalking No Contact Order; or
 - Present at the hospital for medical treatment or a rape evidence collection kit.

The Solution

- This legislation reflects the consensus of a CVC Workgroup, comprised of individuals impacted by CVC and organizations that serve and advocate for the needs of a diverse range of crime victims who have experienced domestic violence, sexual assault, human trafficking, and community violence. The working group based these amendments on research, data, professional experience, lived expertise, and guidance from the national organization Free From.
- >> HB 3596:
 - Amends the definition of "pecuniary loss" to include additional reimbursable expenses;
 - Aligns the reasons for seeking reimbursement for lost wages under CVC Act with the reasons for missing work under IL Victims' Economic Security and Safety Act;
 - Removes the restriction on receiving reimbursement for incarcerated survivors of crime;
 - Enhances accessibility of the CVC application;
 - Addresses the delays the AG's office experiences in receiving the full written report from the law enforcement agency;
 - Removes the Statute of Limitations for filing claims;
 - ✓ Removes the "notification" time requirements;
 - ✓ Clarifies the recently passed "notification" exceptions;
 - ✓ Creates a comprehensive "notification" requirement;
 - Defines law enforcement "cooperation;"
 - Clarifies the restriction on denying compensation based on involvement in the crime; and
 - Requires the AG's office to develop a process of handling "emergency awards."

Feasibility

>> These amendments are affordable under the current CVC fund. (See Applications Filed, Awards Granted/Denied, and Cost) and protect against fraudulent requests for CVC.

Supporters

Ascend Justice
Beatrice Brooks, CVC Recipient
Chicago Alliance Against Sexual Exploitation
Communities Partners for Peace (CP4P),
LAS at Metropolitan Family Services

Free From John Maki Heartland Alliance Illinois Coalition Against Domestic Violence Illinois Coalition Against Sexual Assault Institute for Nonviolence Chicago Law Offices of Phil Milsk Metropolitan Family Services Resilience Sandra Ramos Petri, CVC Recipient

Expand Eviction Sealing to Help People Find a Home

(Support HB 1569, House Amendment 1: Rep. Ford)

Having an eviction case on your record hampers your ability to find a home, regardless of the outcome in court. Illinois eviction filings remain in the public record indefinitely, trapping people and families in poverty. Based on pre-pandemic data, more than 50% of eviction filings in Illinois do not result in a judgment against the tenant.

Even when the case was dismissed or the tenant wins, the mere fact that the case was filed can prevent the tenant from finding stable housing in the future.

Sealing provisions from the COVID-19 Emergency Housing Act <u>PA 102-005</u> sunset in 2022. As a result, Illinois has regressed to its strict standard for sealing eviction records.

This bill will ensure that old and abandoned eviction cases are not obstacles to people finding housing and makes other modest, but important, changes in state law including the following:

- Requires that after seven years all eviction records are sealed.
- Provides that if nothing happens in a pending case for a year, the court may dismiss the case and seal the file.
- Clarifies existing law by making it easier for courts to seal eviction files in the interests of justice
- Restricts tenant screening companies from reporting information about a sealed case.
 Landlords can still check references and consider any past evictions learned from a previous landlord.

The COVID-19 pandemic taught us the importance of ensuring everyone has a home.

- Landlords increasingly rely on reports from tenant screening companies that automatically weed out anyone with an eviction filing in their past.
- National and local data has consistently demonstrated that Black and Latinx renters, particularly female renters, are disproportionately at risk of eviction filing.

This bill follows a national trend towards expanding sealing of eviction records, including new state laws in Indiana and Utah.









For more information contact: Rudi Hancock, Shriver Center on Poverty Law at 312-848-2591 or rudihancock@povertylaw.org or Bob Palmer, Housing Action Illinois at 312-939-6075 or bob@housingactionil.org

^{*} Eviction in Illinois. Housing Action Illinois. February 2019. Available at https://housingactionil.org/evict2019.

Expand Eviction Sealing to Help People Find a Home

(Support HB 1569, House Amendment 1: Rep. Ford)

70 Organizational Supporters as of February 24, 2023

Access Living

AIDS Foundation Chicago

Alliance to End Homelessness in Suburban Cook

County

Anew: Building Beyond Violence and Abuse

Cabrini Green Legal Aid

Carbondale Warming Center

Center for Changing Lives

Center for Disability & Elder Law

Center for Housing and Health

Champaign-Urbana Tenant Union

Chicago Area Fair Housing Alliance

Chicago Coalition for the Homeless

Chicago Housing Initiative

Chicago Housing Justice League

Citizen Action Illinois

Communities United

Community Allies

Connections for the Homeless

Cunningham Township

DOLL Incorporated

Farmworker and Landscaper Advocacy Project

Garfield Park Community Council

Habitat for Humanity of Champaign County

Heartland Alliance

HOPE Fair Housing Center

Housing Action Illinois

Housing Forward

Illinois Aging Together

Illinois Chapter, American Academy of Pediatrics

Illinois Legal Aid Online (ILAO)

Impact Behavioral Health Partners

James B. Moran Center for Youth Advocacy

Lake County Coalition for the Homeless

Latino Policy Forum

Law Center for Better Housing

Lazarus House

Legal Action Chicago

Legal Aid Society of Metropolitan Family Services

Live4Lali, Inc.

Metropolitan Tenants Organization

N/NW Suburban Task Force on Supportive

Housing

NAMI Illinois

Neighborhood Housing Services of Chicago

North Suburban Legal Aid Clinic

North West Center Chicago

Northwest Compass Inc.

Northwest Side Housing Center

ONE Northside

Open Communities

Out Helping Others

Palenque LSNA

PASO - West Suburban Action Project

Progress Center for Independent Living

SEIU Healthcare

Shriver Center on Poverty Law

Society of St. Vincent de Paul

South Suburban Housing Center

Southern Illinois Center for Independent Living

(SICIL)

Start Early

Teamwork Englewood

The Network: Advocating Against Domestic

Violence

The Rebirth of Greater Roseland

Together We Cope

Trilogy

Únete La Villita

United African Organization

Uptown People's Law Center

Working Family Solidarity

YWCA of the University of Illinois

ZAM's Hope Community Resource Center

For more information contact: Rudi Hancock, Shriver Center on Poverty Law at 312-848-2591 or rudihancock@povertylaw.org or Bob Palmer, Housing Action Illinois at 312-939-6075 or bob@housingactionil.org